Town of Windsor
9291 Old Redwood Highway
P.O. Box 100
Windsor, CA 95492-0100
Phone: (707) 838-1000
Fax: (707) 838-7349
www.townofwindsor.com

Mayor
Sam Salmon

Vice Mayor
Esther Lemus

Councilmember District 3
Debora Fudge

Councilmember
Rosa Reynoza

Interim Town Manager
Mark Linder

A G E N D A

JOINT WINDSOR TOWN COUNCIL, WINDSOR REDEVELOPMENT SUCCESSOR AGENCY AND WINDSOR WATER DISTRICT MEETING

Wednesday, March 2, 2022
Regular Session - 6:00 p.m.

Held via Teleconference
(To Access Meeting Please See Instructions Below)

IMPORTANT:

Given public health concerns related to the Coronavirus (COVID-19) and in response to the recent resurgence of coronavirus cases in the County, and the potential community spread of the virus resulting from prolonged indoor gatherings, the Town has suspended conducting in-person public meetings in order to minimize the spread of the COVID-19 virus.

Pursuant to Government Code section 54953 and consistent with the provisions of Assembly Bill 361, Town Council will be participating in the meeting via teleconference.

If you would like to provide public comment, we encourage you to submit them via email to the Council by 12:00 p.m., on the day of the meeting: towncouncil@townofwindsor.com.

Members of the public can participate in the meeting on Zoom: https://us06web.zoom.us/j/86049237423 or by dialing 877-853-5247 and Enter Webinar ID: 860 4923 7423

(For further information please call Town Hall: 838-1000)

In compliance with the Americans with Disabilities Act, if you need special assistance to attend or participate in a Town Council meeting, please contact the Town Clerk's office at townclerk@townofwindsor.com. Notification at least 48 hours prior to the meeting will assist Town staff in ensuring reasonable accommodations are made to provide accessibility to the meeting.

As a public service to the community, Town Council meetings are televised on Comcast Cable Channel 27, on AT&T U-verse Channel 99 and via live webcast at http://townofwindsor.com/721/Agendas-Minutes-Videos on day of meeting.

Town Council Agenda staff reports are now available on the Town's website (www.townofwindsor.com). If an Agenda item has not been highlighted, no written report is available. (Please note that some of these reports may be large documents requiring a long loading time.)

Documents related to Open Session Agendas
The public is advised that pursuant to Government Code Section 54957.5 all writings and supplemental materials submitted to the Town Council are public records and will be made available for public review, unless otherwise exempt from disclosure, on the Town's website at www.townofwindsor.com, or by email upon request.

These writings will be made available in appropriate alternative formats upon request by a person with a disability, as required by the Americans with Disabilities Act.

1. CALL TO ORDER
Call to order a meeting of the Town Council (Council), the Windsor Redevelopment Successor Agency (Agency) and the Board of Directors of the Town of Windsor Water District (District).

2. COUNCIL ROLL CALL

3. PLEDGE OF ALLEGIANCE

4. CHANGES TO THE AGENDA

5. PRESENTATION(S)/PROCLAMATION(S)

5.1 Presentation by the Sonoma County Registrar of Voters on New Voter's Choice Election Model and Special April Election

5.2 A Proclamation Proclaiming March 2022 as Red Cross Month

6. ANNOUNCEMENTS
a. Upcoming Town Events

7. CONFLICT OF INTEREST DECLARATION

8. PUBLIC COMMENT
Members of the public wishing to speak to the Council on any Consent Calendar item or any item *not listed* on the agenda may do so at this time. Pursuant to the Brown Act, the Council is not allowed to consider issues or take action on any item not listed on the agenda during this period. Each Public Comment is normally restricted to three (3) minutes in length.

9. CONSENT CALENDAR
Consent Calendar items are viewed as routine in nature or require little or no further discussion by the Council, public or applicant, and will be acted upon through a single motion.

9.1 Approval of Minutes
Approve the regular Town Council meeting minutes of February 16, 2022.

9.2 Authorizing Teleconferencing to Ensure Safe Public Participation in Local Government Meetings

a. Adopt a resolution of the Town Council of the Town of Windsor authorizing continued remote teleconference meetings in compliance with Assembly Bill 361 to allow members of the public to safely participate in local government meetings.
b. Adopt a resolution of the District Board of the Windsor Water District authorizing continued remote teleconference meetings in compliance with Assembly Bill 361 to allow members of the public to safely participate in local government meetings.

9.3 Amendment to Agreement for Sewer Services for the Shiloh Mixed Use Project

Approve the Second Amendment and Restated Agreement with the Sonoma County Water Agency for the provision of sewer services by the Airport-Larkfield-Wikiup Sanitation Zone and authorize the Interim Town Manager to execute said agreement on behalf of the Town.

9.4 Windsor Landscaping and Lighting Assessment Districts – Preparation of Annual Engineer's Reports

a. Adopt a resolution appointing the Engineer of Work and directing preparation and filing of the Annual Engineer's Report for the Windsor Landscaping and Lighting Special Assessment District (LLAD-1) for Fiscal Year (FY) 2022-23, pursuant to the Landscaping and Lighting Act of 1972.
b. Adopt a resolution appointing the Engineer of Work and directing preparation and filing of the Annual Engineer's Report for the Windsor Landscaping and Lighting Assessment District No. 2 (LLAD-2) for FY 2022-23, pursuant to the Landscaping and Lighting Act of 1972.
c. Adopt a resolution appointing the Engineer of Work and directing preparation and filing of the Engineer's Report for the Windsor 1982 Act Benefit Assessment District (82-AAD) for FY 2022-23, pursuant to the Benefit Assessment Act of 1982.

9.5 Municipal Code Amendment Related to Code Enforcement

Hold a second reading, by title only, and adopt an ordinance amending Windsor Municipal Code Title I "General Provisions", Chapter 1 "General Provision", Regarding Code Enforcement Procedures.

9.6 Approve Exemption to Facility Use and Reservation Policy

Authorize an exemption to the Facility Use and Reservation Policy for Levi's Granfondo on Saturday, April 23, 2022, to begin at 7:00 a.m. on the Town Green, as a pilot.

9.7 Appointment to the Marin/Sonoma Mosquito and Vector Control District Board of Trustees

Appoint Evan Kubota to the Marin/Sonoma Mosquito and Vector Control District Board of Trustees for a two-year term expiring January 1, 2024.

10. PUBLIC HEARING – 6:15 p.m.

Public Hearing items will begin at the time shown, or as close thereafter as possible, to allow for completion of the item.

10.1 Redistricting

a. Receive a report from staff and the Town's redistricting consultant on the redistricting process and review draft maps adjusting district boundaries.
b. Select a preferred map(s).
c. Conduct a public hearing to receive public input on district boundaries.
d. Introduce and hold first reading, by title only, an ordinance to adopt a preferred map, adjusting the boundaries of Town Council election districts.

10.2 2021 Annual Housing Element Progress Report

Adopt a resolution accepting the 2021 Annual Housing Element Progress Report and authorizing its submittal to the California Department of Housing and Community Development and the Governor's Office of Planning and Research.

11. REGULAR CALENDAR – None.

12. MAYOR'S & COUNCILMEMBERS' REPORTS

12.1 Individual Councilmember Reports and Comments, including Reports on Meetings/Conferences and Activities of Miscellaneous Agencies

12.2 Councilmember Requests for Future Council Agenda Items

13. INTERIM TOWN MANAGER'S REPORT (ORAL REPORT)

14. ADJOURNMENT

The next regular meeting of the Town Council is scheduled for March 16, 2022, at 6:00 p.m., via teleconference.

The Town Clerk's Office does hereby declare that, in accordance with California Government Code Section 54954.2(a), this agenda for the above stated meeting(s) was posted on February 24, 2022, before 6pm on the Town's website and near the front entrances of: Town Hall, 9291 Old Redwood Highway, Windsor; and the Lakewood Village Shopping Center (Safeway) Community Bulletin Board, 9080 Brooks Road South, Windsor.

TOWN OF WINDSOR
AGENDA REPORT

Town Council Meeting Date: March 2, 2022

To: Mayor and Town Council
From: Mark Linder, Interim Town Manager
Subject: Redistricting

Recommendation to Council:
1. Receive a report from staff and the Town's redistricting consultant on the redistricting process and review draft maps adjusting district boundaries.
2. Select a preferred map(s).
3. Conduct a public hearing to receive public input on district boundaries.
4. Introduce and hold first reading, by title only, an ordinance to adopt a preferred map, adjusting the boundaries of Town Council election districts.

Background/Discussion:
Every 10 years, cities with by-district election systems must use new census data to review and, if needed, redraw district lines to reflect how local populations have changed. Pursuant to Election Code section 21601, cities with by-district election systems are required to redraw their district boundary maps to ensure compliance with the California and Federal Voting Rights Acts. This redistricting process ensures all districts have a nearly equal population.

The Town adopted its current district boundaries in 2019, based on 2010 census data as required by law. The districts must now be redrawn using the 2020 census data and in compliance with the FAIR MAPS Act, which was adopted by the California legislature as AB 849 and which took effect January 1, 2020.

Under the Act, the Town Council shall draw and adopt boundaries using the following criteria in the listed order of priority (Elections Code 21621(c)):

1. Comply with the federal requirements of equal population and the Voting Rights Act
2. Be geographically contiguous
3. Avoid division of neighborhoods and "communities of interest" (socio-economic geographic areas that should be kept together)
4. Display easily identifiable boundaries
5. Be compact (do not bypass one group of people to get to a more distant group of people)
6. Shall not favor or discriminate against a political party

Once the prioritized criteria are met, other traditional districting principles can be considered, such as:

1. Minimize the number of voters delayed from voting in 2022 to 2024
2. Respect voters' choices/continuity in office
3. Anticipate future population growth

By law, the Town must hold at least four public hearings that enable community members to provide input on the drawing of district maps:

- At least one hearing must occur before the Town or county draws draft maps
- At least two hearings must happen after the drawing of draft maps
- The fourth hearing can happen either before or after the drawing of draft maps
- Town or county staff or consultants may hold a public workshop instead of one of the required public redistricting hearings

The process to complete the redistricting requires a minimum of four public hearings and dedicated public outreach to ensure minority populations and communities of interest are aware of the redistricting effort and are provided with options to participate. The redistricting process for the Town of Windsor must be completed by April 17, 2022.

The Town Council held the first public hearing on Monday, September 27, 2021, the second public hearing was held on Monday, October 25, 2021, and the third public hearing was held on January 24, 2022. On February 16, 2022, the Council opened and continued Public Hearing No. 4 to tonight's meeting. At tonight's hearing, the Town's redistricting consultant will present seven additional map options for the Council's consideration. Two maps were prepared by the consultant, and five maps have been received from members of the public.

Analysis of the Town's current district boundaries, adjusted for the 2020 Census data, shows the districts are no longer population-balanced. The Town's population is 26,378. The ideal district population is one-fourth of that number, or 6,594.

Determining population balance is done by measuring the spread, or deviation, between the least populated district and the greatest populated district. Deviations of 10% or less are generally considered acceptable under U.S. Supreme Court rulings on equal protection.

The current population of District 1 is considerably under the ideal at -7.35% while District 4 is substantially over the ideal at 11.34%. Combined, those deviations bring the Town's current total deviation to 18.69%. As such, the district boundaries should be adjusted to achieve a population balance with less than a 10% deviation.

Another consideration is the distribution of minority voters throughout the Town, and whether there is a possibility of creating a majority/minority voting district as required under the federal Voting Rights Act. This analysis involves reviewing the ethnicity demographics from the census data, specifically citizens of voting age populations (CVAP). Upon review of the Town's CVAP data, creation of a majority/minority voting district (a district in which an identified minority comprises the majority of voting age population) is likely not possible without creating significant areas of non-compliance with regard to the other mapping requirements noted above.

The Council will give further consideration to this this and its tension with other mapping requirements as draft maps are considered. A complete demographic breakdown of the existing districts is attached to this report.

The purpose of this public hearing is to review draft maps, to inform the public about the districting process, and to hear from the community on factors that must be taken into consideration for district boundaries. The public is requested to provide input regarding communities of interest and other local factors that should be considered for district maps. A community of interest under the relevant Elections Code for cities (Section 21621(c) is, "a population that shares common social or economic interests that should be included within a single district for purposes of its effective and fair representation."

Possible elements of communities of interest might include, but are not limited to:

1. School attendance areas
2. Natural dividing lines such as major roads, hills, or highways
3. Areas around parks and other neighborhood landmark;
4. Common issues, neighborhood activities, or legislative/election concerns
5. Shared demographic characteristics, such as:
    - Similar levels of income, education, or linguistic insolation:
    - Languages spoken at home; and
    - Single-family and multi-family housing unit areas.

The Town's redistricting consultant prepared three initial draft map options for the Council's consideration. Those maps were reviewed at the public held on January 24, 2022. At the January 24th hearing, Council requested a fourth map option that distributed division and compactness of communities of interest more evenly. The Council also requested, for its future use, a map exhibiting a five-district plan. Subsequent to the hearing on January 24th, five additional maps were received from the public using the online mapping tool. Each map is summarized below and images, along with a complete demographic analysis of the proposed options is attached to this report (Attachment).

Furthermore, online links to view all maps are provided below. Due to the number of maps, two links have been created. These links have full zoom and other geolocation services enabled.

Online Map Viewing – Consultant prepared maps

Online Map Viewing – Publicly Submitted maps

Previously Reviewed Maps:

Map Option 1

Map Option 1 seeks to address issues raised by the Council at the first two public hearings, stemming from the Town's transition to districts in 2019: specifically the splitting of the Vintana neighborhood illogically and a perceived division of communities of interest east of Redwood Highway (US 101).

Option 1 is population balanced and exhibits a deviation of 4.82% compared to 18.69% for the current map configuration. It combines the requested communities of interest in the Jensen Lane

neighborhood, and more compactly addresses the Vintana neighborhood. The Vintana neighborhood is not wholly contained within one district, however, and has been placed in both Districts 1 and 4. While no district establishes a majority/minority voting district in *citizen voting age population*, District 1 does exhibit a majority/minority in Hispanic *population*. A complete demographic analysis of Option 1 is attached to this report.

Map Option 2

Map Option 2 similarly addresses the requests made by Council at its first two public hearings and combines the Vintana neighborhood into the single District 4. The Jensen Lane community of interest is consolidated, albeit in a different configuration from Option 1. The Vintana neighborhood is wholly contained in District 4. The map presents compact, contiguous districts and exhibits a total deviation of 7.87%. Like Option 1, District 1 is a majority/minority district in terms of total Hispanic *population*. A complete demographic analysis of Option 2 is attached to this report.

Map Option 3

Map Option 3 combines the Vintana neighborhood wholly into District 4. The Jensen Lane community of interest is combined into a single district, wholly in District 3. The districts are compact, contiguous, recognize established communities of interest, is population balanced, and has a total deviation of 9.28%.

Like the previous two options, District 1 is a majority/minority Hispanic total *population* district. A complete demographic analysis of Option 3 is attached to this report.

NEW MAP OPTIONS:

Consultant prepared maps:

Map Option 4

Map Option 4 is a new map that combines the community of interest concerns from Maps 2 and 3 into a new option, that also sought to better preserve neighborhoods wholly within single districts. Vintana is contained in District 4, the Jensen Lane community is wholly in District 2. The neighborhood in the area of Brooks Elementary School and Windsor Middle School was split more equitably along the open space trail naturally dividing the two. It further recognizes the desire of public speakers living in District 4 not to be grouped with residents on the east side of Highway 101 and attempts to address the Council's desire that more neighborhoods be kept together in singular districts. The map is population balanced and exhibits a total deviation of 6.37%.

Publicly submitted maps:

Map Option 5

Map Option 5 is not population balanced and exhibits a total deviation of 10.04%. The author of the map characterized the methodology as follows: "The map tries to preserve the use of Windsor River Road and Old Redwood Hwy (to Pleasant) as the north south dividing line as much as possible while having District 3 encroach northward into District 1 on the east side of the tracks. The thinking is being west of the tracks neighbors have more in common across the north/south boundary than the east/west. Though the far north west section District 4 splits a neighborhood between 1 and 4 it at least does so on a Precinct Boundary so it's a little more rational."

Map Option 6

Map Option 6 is population balanced with a total deviation of 7.07%. The author of the map characterized the methodology as follows: "Option 6 is the same as Option 5 except it moves two small blocks from District 3 to District 2 to couple the neighbors in the Palms shopping area with the Jensen Lane folks as per a comment from a Council Member that these neighborhoods share interests."

Map Option 7

Map Option 7 is population balanced with a total deviation of 9.34%. The author of the map characterized the methodology as follows: "The map uses Windsor Creek as a natural boundary rather than physical roads. This moves blocks (north) east of the creek on the west side of Brooks into District 2 from District 1. In addition, the few blocks south of Windsor River Road and north of the creek are moved from District 3 to District 4. This allows District 1 to reclaim all the blocks west of Starr and north of Windsor River Road. One benefit of the Map is that each District now contains likely infill projects over the coming decade meaning that growth through development may be reasonably balanced out and hence allow these district lines to persist with minor boundary changes."

Map Option 8

Map Option 8 is population balanced with a total deviation of 5.31%. The author of the map characterized the methodology as follows: "The map is a reworking of Option 7. It continues to use Windsor Creek as a divide. The difference is that the neighborhoods in the NW west of the railroad tracks and east of Starr are moved back into D1 while the neighborhoods west of Starr and south of Star View Drive shift to D4. In addition, the Jensen neighborhood is moved back into D3 while the neighborhoods bounded by Pleasant, Old Redwood Highway and Pool Creek are moved to D2."

Map Option 9

Map Option 9 is population balanced with a total deviation of 6.63%. The author of the map characterized the methodology as follows: "tries to blend the best of the town's draft Map 2 and 3 asking each district to suffer a little to gain greatest benefit for all districts (as opposed to asking just 1 or 2 districts to make sacrifices). D1 continues to extend into the same neighborhoods east of 101 as in Map 2 and Map3. It does however extend to cover the entire downtown until Windsor Creek. D4 continues to need to add population from the east side. However rather than pull from lower SE neighborhoods where D4 shares little in common it pulls from upper SE neighborhoods (those south of Old Redwood Hwy and west of Hembree). The lower SE neighborhoods are moved into District 3."

Five District Plan Option

The redistricting consultant also prepared a five-district plan. It exhibits a deviation of 7.01%. While the Council may view and discuss the potential merits of adopting such a plan in the future, elimination of the directly elected mayor must first be approved as a ballot measure by the voters before having five Council districts may be implemented. The redistricting efforts currently underway must conclude with the adoption of a four-district plan.

Next Steps:

Following staff's presentation and the public hearing, Council is invited to provide input on the proposed draft maps. If the Council selects a map the required action would be to introduce an Ordinance, by title only, amending the Section 1-2-205 of Title 1 regarding by-district elections, adjusting the boundaries of Town Council election districts and confirming such revised Council District Boundaries as reflected in the selected map.

If the Council should request revisions to any or all of the proposed maps, the Town's redistricting consultant will make those revisions for consideration at a future public hearing, tentatively scheduled, if necessary, for March 16, 2022. However, at this hearing the Council is asked to narrow its focus to one preferred map and introduce an ordinance confirming the selected map. The deadline for completion of the redistricting process for the Town of Windsor is April 17, 2022. The next regular meeting before the April 17 date is Wednesday, April 6, 2022.

Fiscal Impact:
There is no fiscal impact associated with the recommended action.

Environmental Review:
The recommended actions are exempt from the California Environmental Quality Act (Public Resources Code §§ 21000 et seq., "CEQA," and 14 Cal. Code Reg. §§ 15000 et seq., "CEQA Guidelines"). The actions do not constitute a project within the meaning of the CEQA Guidelines, Sections 15378 and 15061(b)(3), as they pertain to an organizational structure change that will not result in any direct or indirect physical change in the environment. Therefore, pursuant to CEQA Guidelines Section 15060(c)(2), CEQA analysis is not required.

Attachments:
1. Draft Maps and Demographic Analysis
2. Ordinance

Prepared by:
Stephanie Smith
Scott Smith
Special Counsel
Best, Best & Krieger LLP

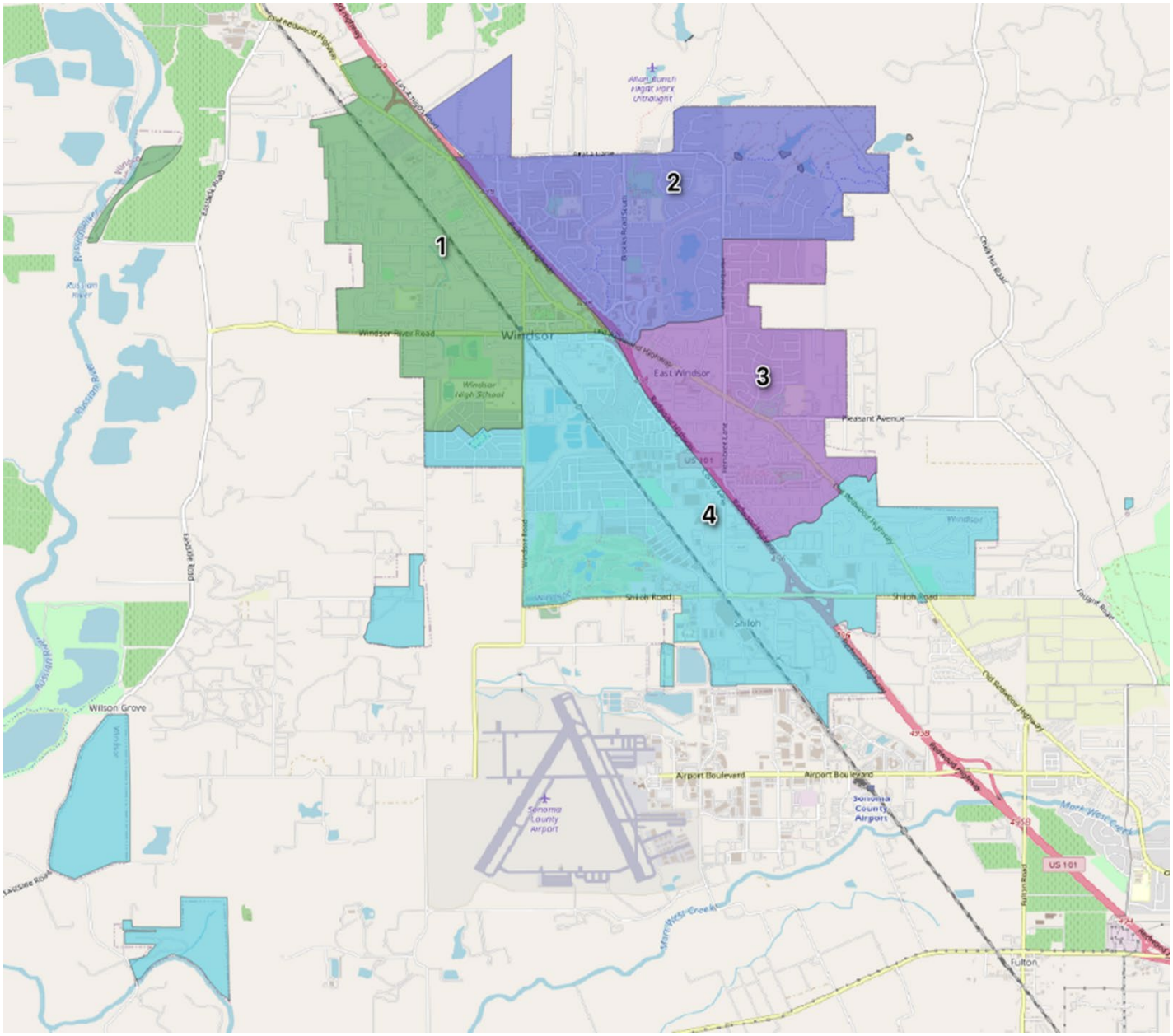
Reviewed by:
Irene Camacho-Werby
Town Clerk

Reviewed by:
Jose Sanchez
Town Attorney

Recommended by:
Mark Linder
Interim Town Manager

Proposed Map Options with Demographic Analysis for Town of Windsor

Map Option 1

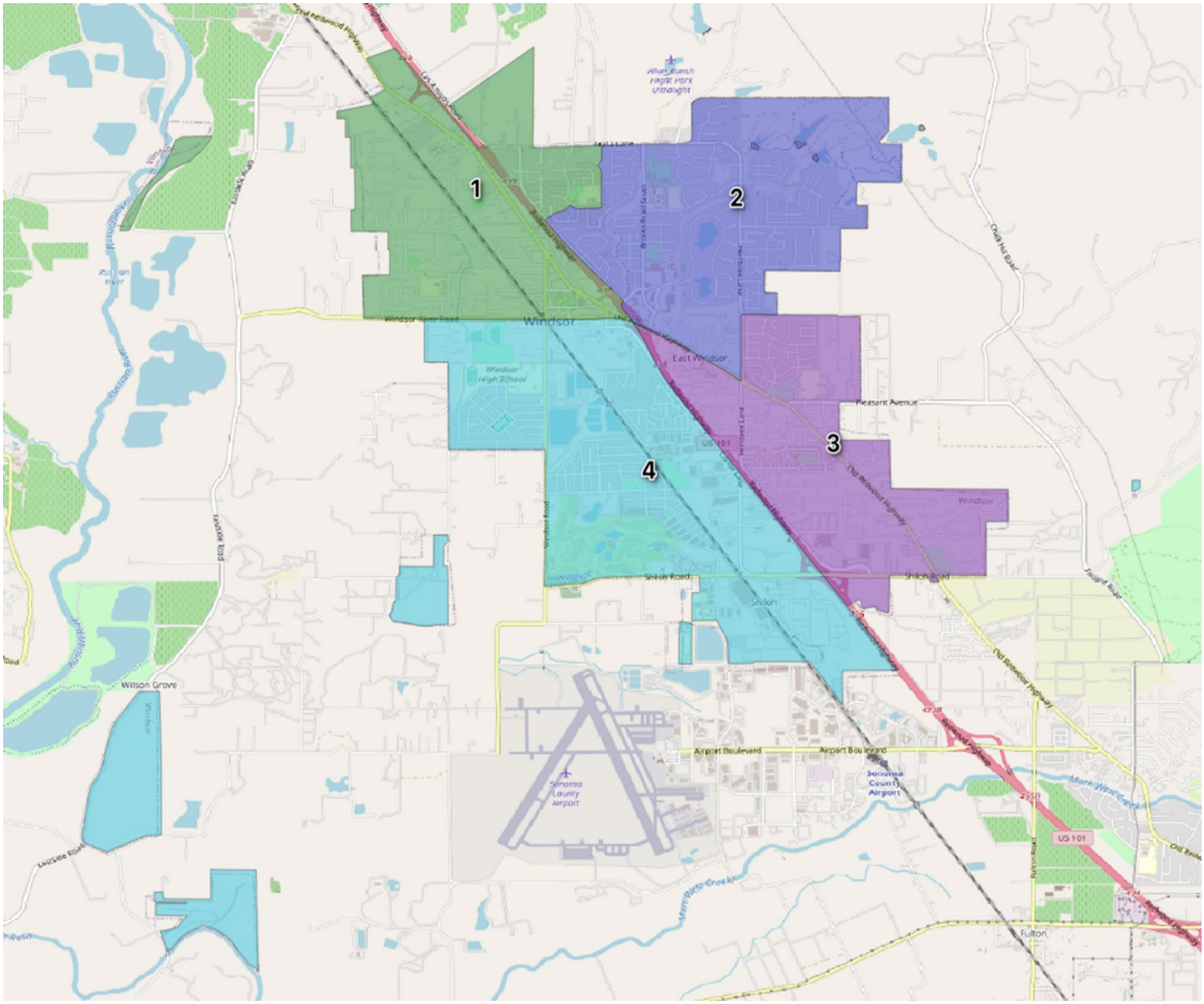


Map Option 1

Demographic Analysis

District	Total Population	Raw Deviation	% Deviation	Latino	CVAP*19 Total	CVAP19 NL** White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN***	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,590	-5	-0.07%	3,022	4,980	2,779	49	1,790	3,175	59	184	-	2
2	6,421	-174	-2.63%	1,590	4,605	3,450	62	829	3,788	48	79	-	78
3	6,739	145	2.19%	2,453	5,392	3,440	5	1,480	3,882	78	141	-	3
4	6,628	34	0.51%	1,843	4,151	3,019	56	701	3,467	56	205	56	13
Tot Pop	**26,378**			8,908	19,128	12,688	172	4,800	14,312	241	609	56	96
Ideal	**6,595**	**Deviation**	**4.82%**										
*CVAP =	Citizen Voting Age Population												
**NL =	Non-Latino												
***AIAN=	American Indian Alaskan Native												

Map Option 2

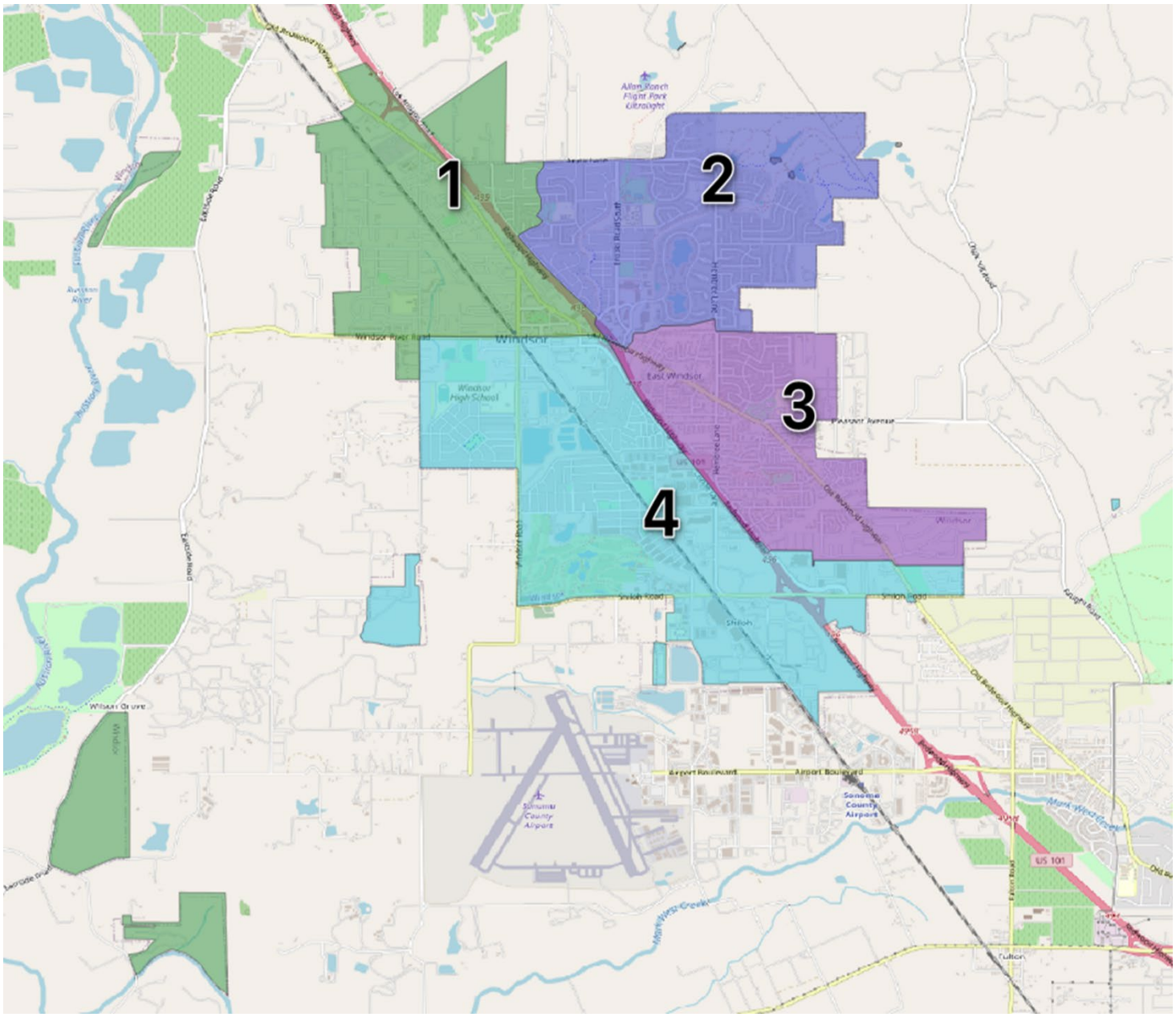

1
2
3
4
Windsor
East Windsor
Windsor River Road
Windsor High School
Pleasant Avenue
Old Redwood Highway
Shiloh Road
Shiloh
Airport Boulevard
Sonoma County Airport
Wilson Grove
Fulton
US 101
Mark West Creek

Map Option 2

Demographic Analysis

District	nTotal Populatio	Raw Deviation	% Deviation	Latino	CVAP*19 Total	CVAP19 NL** White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN***	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,511	-84	-1.27%	3,008	4,962	2,768	37	1,825	3,135	57	155	-	22
2	6,835	241	3.65%	1,664	5,082	3,755	62	869	4,194	83	107	-	57
3	6,716	122	1.84%	2,372	4,983	3,351	5	1,250	3,731	27	99	56	2
4	6,316	-279	-4.22%	1,864	4,101	2,814	68	856	3,252	74	248	-	15
Tot Pop	26,378												
Ideal	6,595	**Deviation**	**7.87%**										
*CVAP =	Citizen Voting Age Population												
** NL =	Non-Latino												
***AIAN =	American Indian Alaskan Native												

Map Option 3

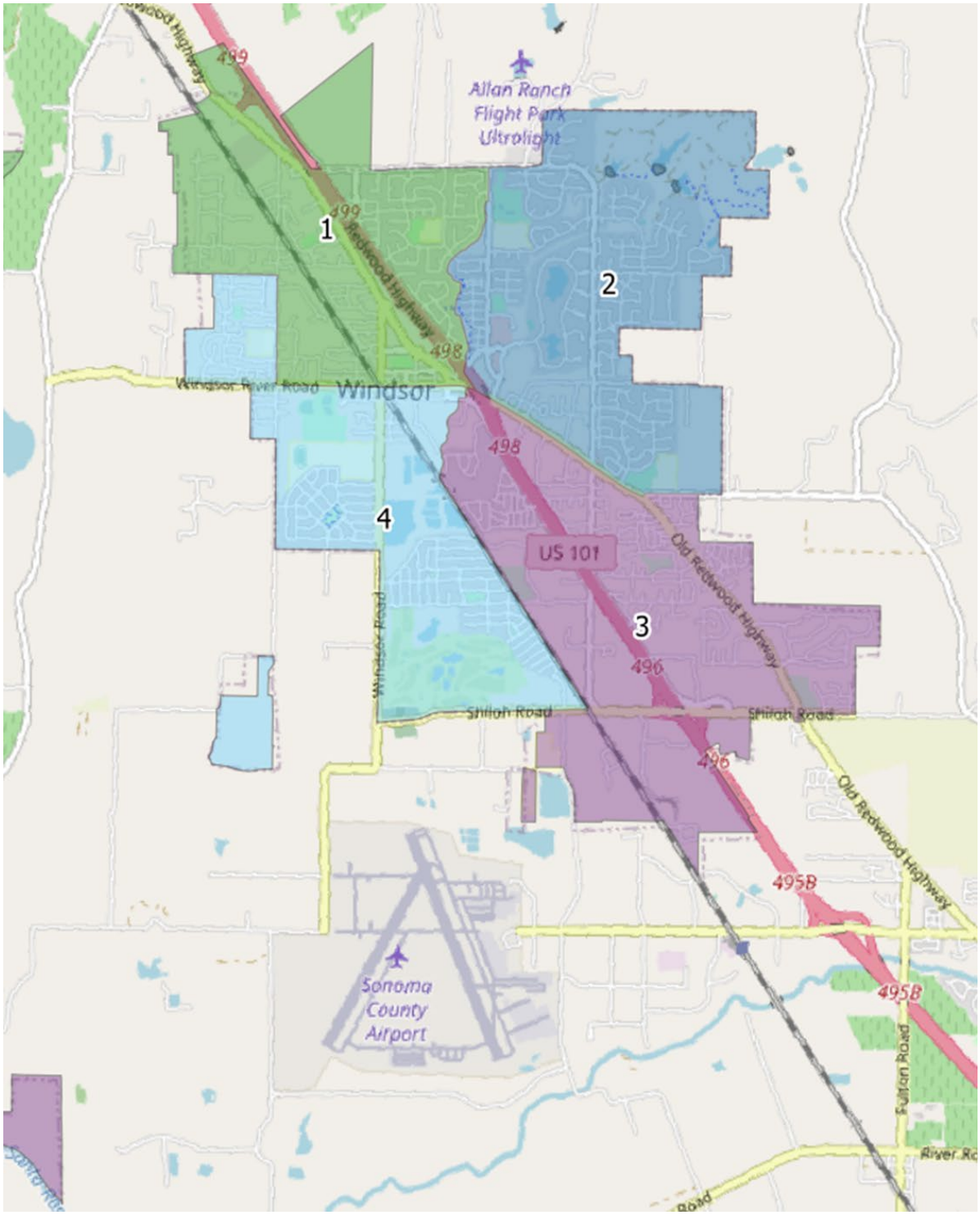

1
2
3
4
Windsor
Windsor High School
East Windsor
Airport Boulevard
Sonoma County Airport
US 101

Map Option 3

Demographic Analysis

District	Total Population	Raw Deviation	% Deviation	Latino	CVAP*19 Total	CVAP19 NL** White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN***	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,368	-227	-3.43%	3,003	4,840	2,604	37	1,849	2,993	76	154	-	17
2	6,466	-129	-1.95%	1,380	4,760	3,705	62	682	4,082	47	103	-	61
3	6,980	386	5.85%	2,547	5,370	3,500	5	1,438	3,923	63	104	56	3
4	6,564	-31	-0.46%	1,978	4,158	2,879	68	831	3,314	55	248	-	15
Tot Pop	26,378												
Ideal	6,595	**Deviation**	**9.28%**										
*CVAP =	Citizen Voting Age Population												
**NL =	Non-Latino												
***AIAN =	Amerian Indian Alaskan Native												

Map Option 4

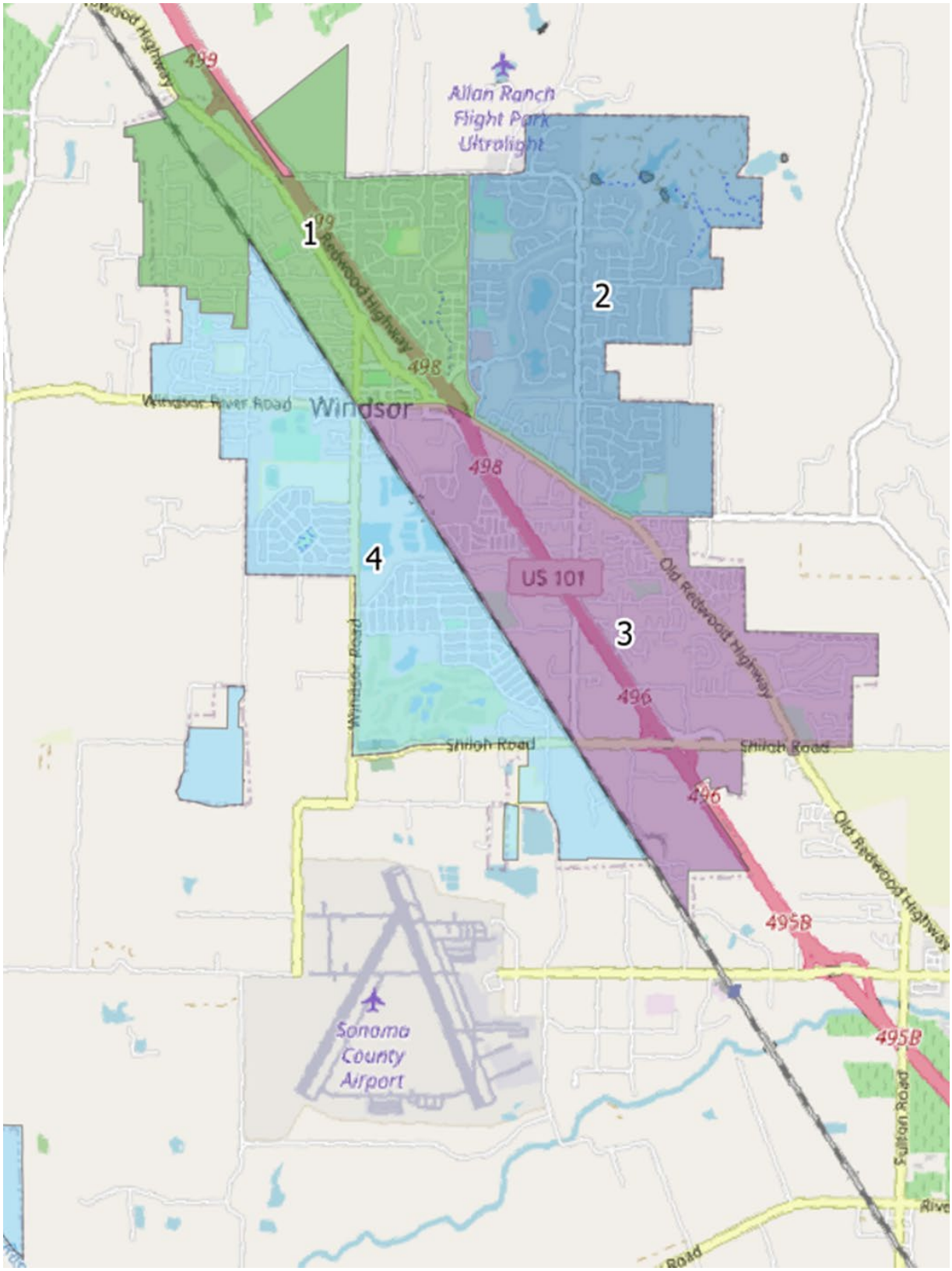

1
2
3
4
Windsor
Windsor River Road
Shiloh Road
Shiloh Road
Windsor Road
US 101
Old Redwood Highway
Old Redwood Highway
Redwood Highway
Redwood Highway
499
499
498
498
496
496
495B
495B
Allan Ranch
Flight Park
Ultralight
Sonoma
County
Airport
Fulton Road

Map Option 4

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,744	150	2.27%	2,831	4,967	2,898	30	1,731	3,245	43	59	-	50
2	6,715	121	1.83%	1,580	5,142	3,885	66	826	4,316	108	114	-	30
3	6,324	-271	-4.10%	2,257	4,632	3,097	8	1,158	3,476	38	90	56	1
4	6,595	1	0.01%	2,240	4,387	2,808	68	1,085	3,275	52	346	-	15
Total	26,378												
Ideal	6,595	Deviation	6.37%										

Map Option 5

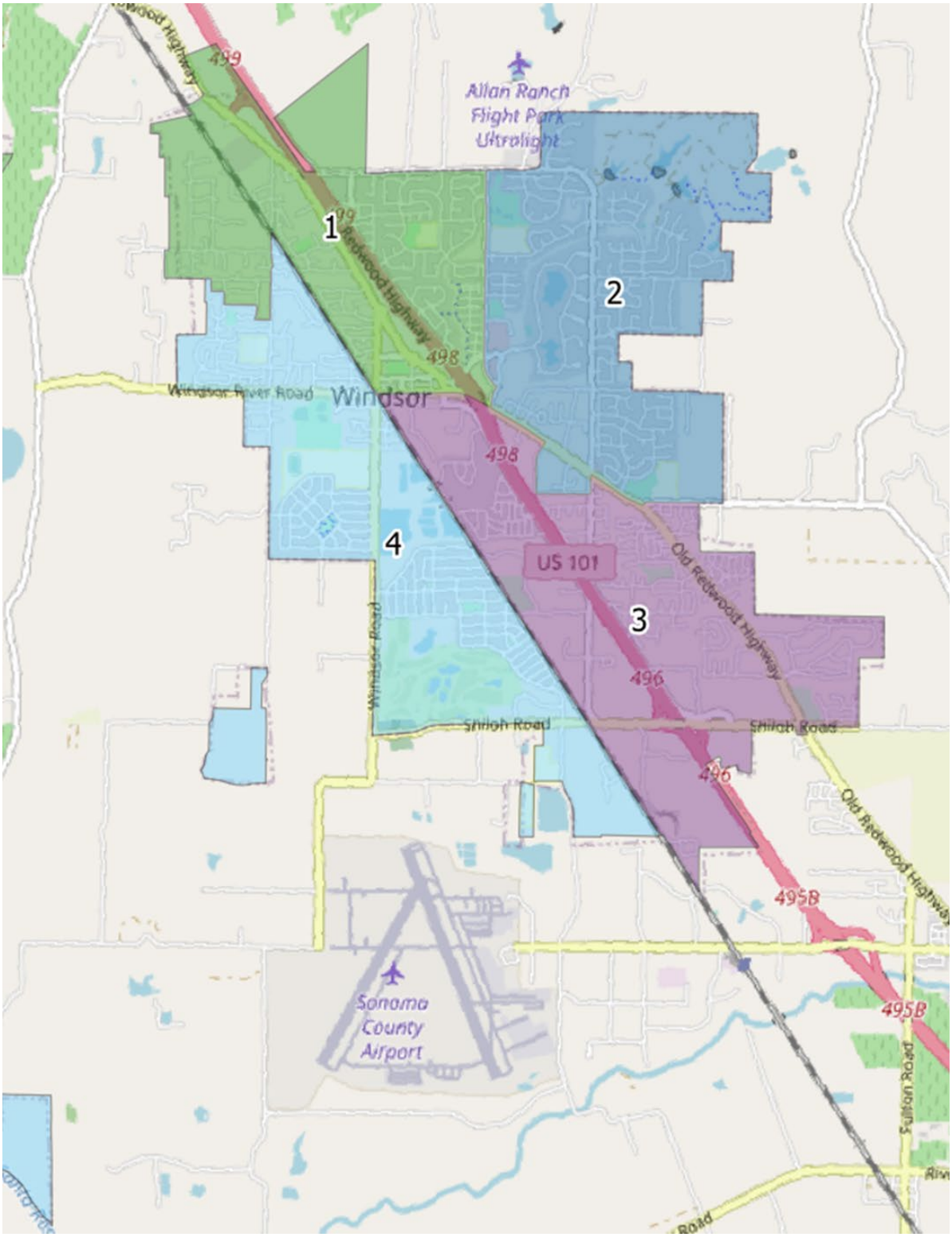

Allan Ranch
Flight Park
Ultralight
1
2
3
4
Windsor
Windsor River Road
Redwood Highway
499
498
US 101
Old Redwood Highway
Windsor Road
Shiloh Road
496
495B
Sonoma
County
Airport
Fulton Road

Map Option 5

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,459	-136	-2.05%	2,541	4,399	2,765	30	1,245	3,130	45	65	-	60
2	6,254	-341	-5.16%	1,493	4,755	3,529	66	799	3,946	108	113	-	20
3	6,749	155	2.34%	2,388	4,959	3,311	11	1,220	3,735	57	120	56	2
4	6,916	322	4.88%	2,486	5,015	3,083	65	1,536	3,501	31	311	-	14
Total	26,378												
Ideal	6,595	Deviation	10.04%										

Map Option 6

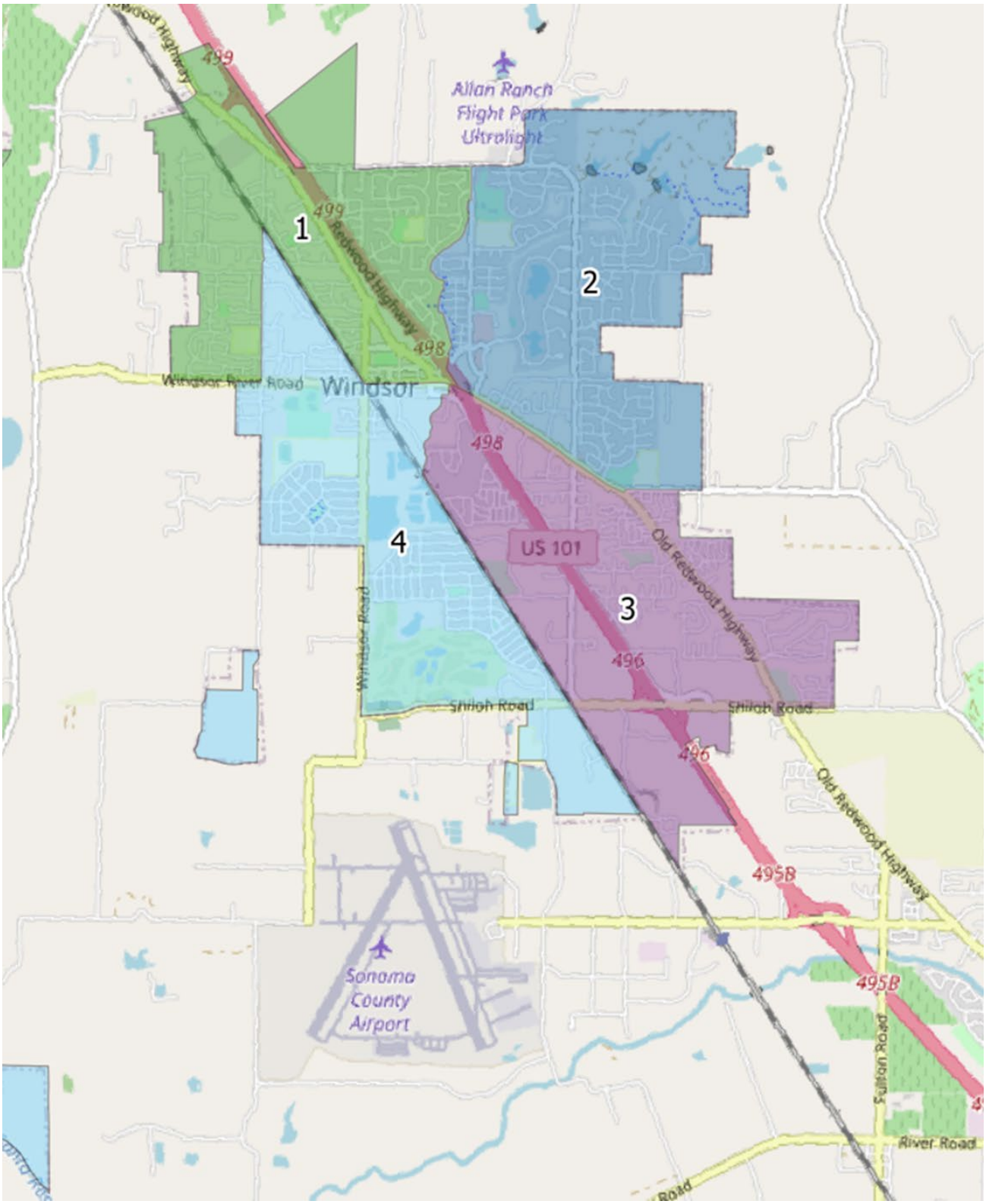

Allan Ranch
Flight Park
Ultralight
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3
4
Windsor
Windsor River Road
Redwood Highway
US 101
Old Redwood Highway
Shiloh Road
Windsor Road
Sonoma
County
Airport
499
498
496
495B

Map Option 6

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,459	-136	-2.05%	2,541	4,399	2,765	30	1,245	3,130	45	65	-	60
2	6,450	-145	-2.19%	1,582	4,917	3,624	66	869	4,035	108	113	-	20
3	6,553	-42	-0.63%	2,299	4,797	3,216	11	1,150	3,646	57	120	56	2
4	6,916	322	4.88%	2,486	5,015	3,083	65	1,536	3,501	31	311	-	14
Total	26,378				19,128	12,688	172	4,800	14,312	241	609	56	96
Ideal	6,595	Deviation	7.07%										

Map Option 7

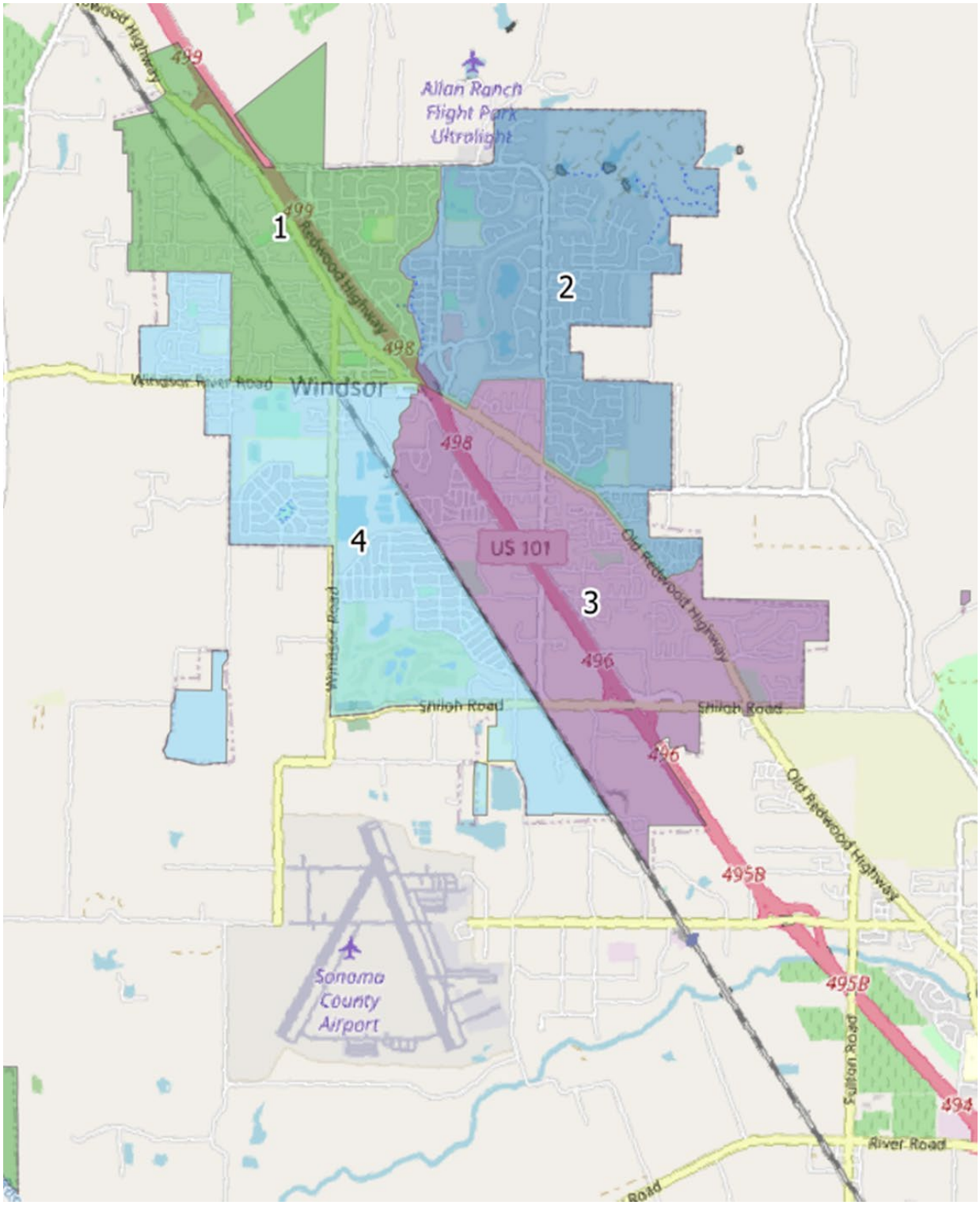

Allan Ranch
Flight Park
Ultralight
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Redwood Highway
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Windsor River Road
Windsor
498
US 101
Old Redwood Highway
496
Shiloh Road
Shiloh Road
496
Old Redwood Highway
495B
Sonoma
County
Airport
495B
River Road
1
2
3
4

Map Option 7

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,929	335	5.07%	2,801	4,753	2,909	37	1,396	3,345	57	176	-	50
2	6,715	121	1.83%	1,580	5,142	3,885	66	826	4,316	108	114	-	30
3	6,313	-282	-4.27%	2,251	4,626	3,095	8	1,158	3,471	38	90	56	1
4	6,421	-174	-2.63%	2,276	4,607	2,799	61	1,420	3,180	38	229	-	15
Total	26,378												
Ideal	6,595	Deviation	9.34%										

Map Option 8

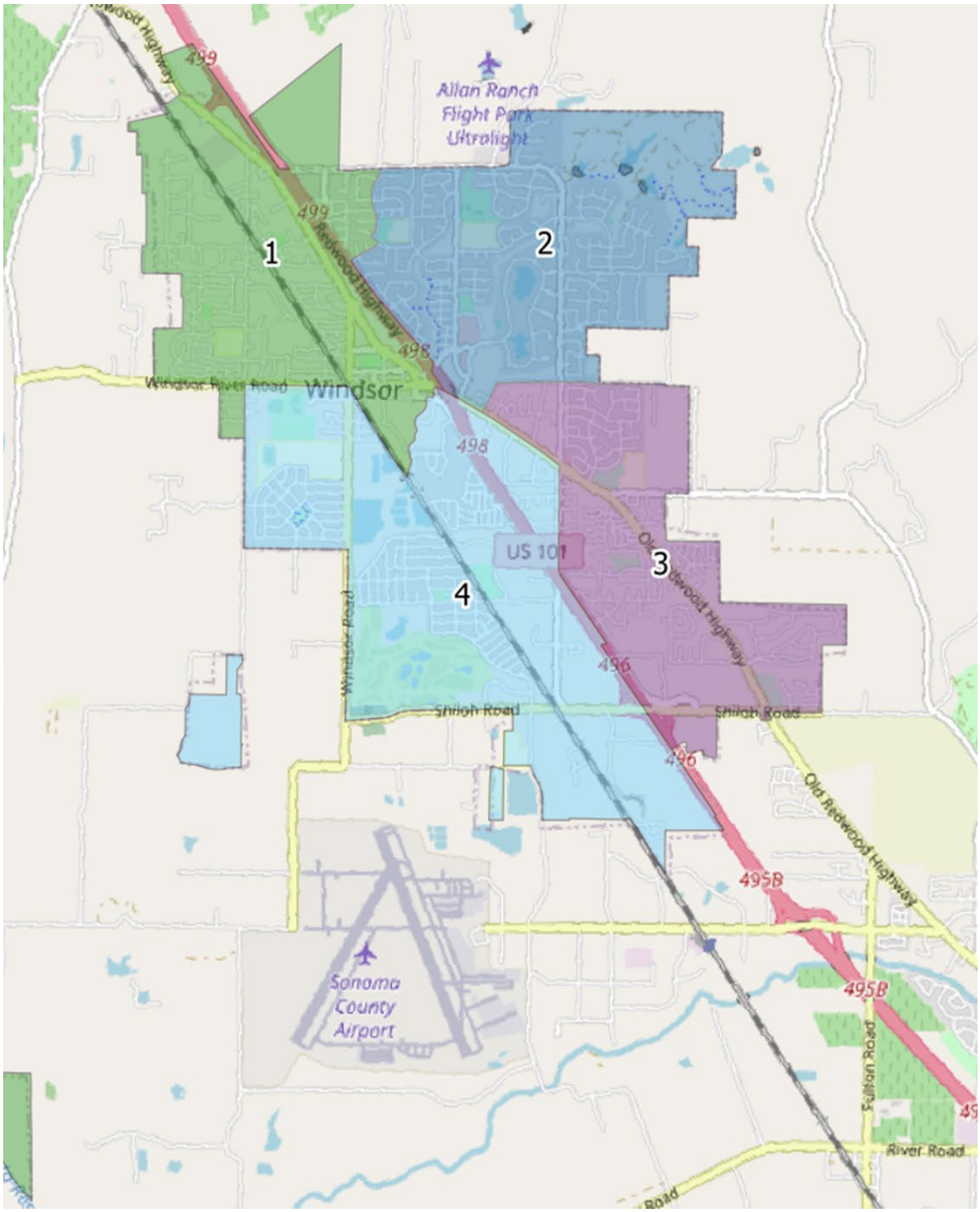

Allan Ranch
Flight Park
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Redwood Highway
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Windsor
Windsor River Road
US 101
Old Redwood Highway
Windsor Road
Shiloh Road
496
495B
Sonoma
County
Airport
River Road
494

Map Option 8

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,754	160	2.42%	2,837	4,972	2,899	30	1,731	3,249	43	59	-	50
2	6,624	30	0.45%	1,395	4,949	3,932	66	672	4,311	72	128	-	30
3	6,404	-191	-2.89%	2,436	4,819	3,048	8	1,312	3,476	74	76	56	1
4	6,596	2	0.02%	2,240	4,388	2,809	68	1,085	3,276	52	346	-	15
Total	26,378												
Ideal	6,595	Deviation	5.31%										

Map Option 9

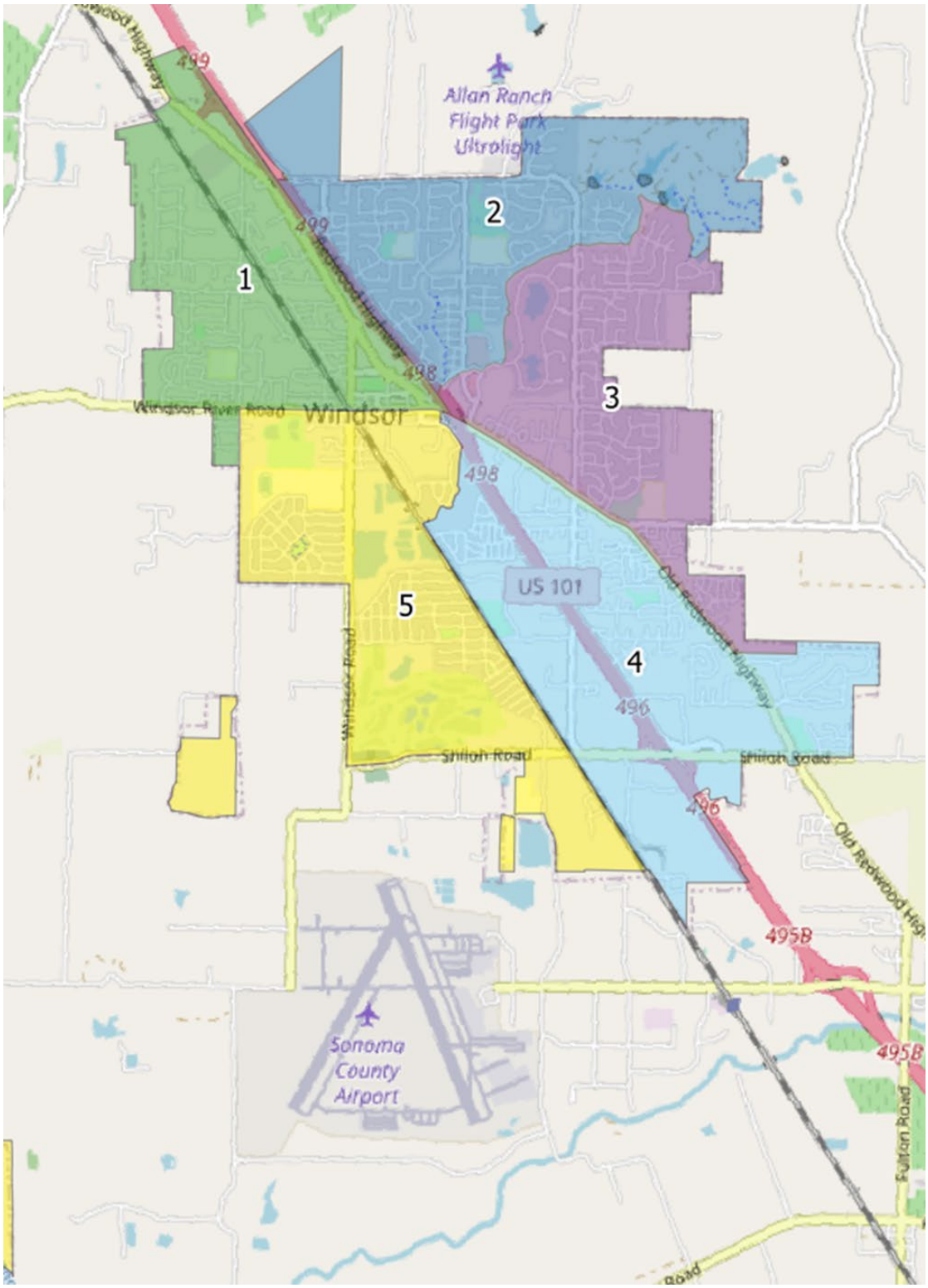

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Allan Ranch Flight Park Ultralight
Windsor
Windsor River Road
US 101
Shiloh Road
Windsor Road
Old Redwood Highway
Redwood Highway
Sonoma County Airport
Fulton Road
River Road
499
498
496
495B

Map Option 9

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	6,804	210	3.18%	3,140	5,173	2,820	40	1,911	3,257	95	184	-	18
2	6,608	14	0.20%	1,445	4,854	3,754	62	707	4,141	47	103	-	62
3	6,367	-228	-3.45%	2,155	4,788	3,291	5	1,047	3,720	62	94	56	1
4	6,599	5	0.07%	2,168	4,313	2,823	65	1,135	3,194	37	228	-	15
Total	26,378												
Ideal	6,595	Deviation	6.63%										

Five District Plan



Five District Plan

Demographic Analysis

District	Total Population	Raw Deviation	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	5,450	174	3.31%	2,610	4,296	2,362	37	1,603	2,689	59	140	-	-
2	5,082	-194	-3.67%	1,387	3,601	2,610	-	732	2,854	29	57	-	71
3	5,086	-190	-3.59%	1,273	3,861	2,836	66	672	3,200	96	112	56	9
4	5,452	176	3.34%	2,022	4,049	2,629	4	1,073	2,970	32	64	-	1
5	5,308	32	0.61%	1,616	3,321	2,251	65	720	2,599	25	236	-	15
Total	26,378												
Ideal	5,276	Deviation	7.01%										

ORDINANCE NO.

AN ORDINANCE OF THE TOWN COUNCIL OF THE TOWN OF WINDSOR, CALIFORNIA AMENDING SECTION 1-2-205 OF TITLE I OF THE WINDSOR MUNICIPAL CODE REGARDING BY-DISTRICT ELECTIONS, ADJUSTING THE BOUNDARIES OF TOWN COUNCIL ELECTION DISTRICTS AND CONFIRMING SUCH REVISED COUNCIL DISTRICT BOUNDARIES, AS REFLECTED IN THE ATTACHED MAP

WHEREAS, the United States Census Bureau is required by Article I, Section 2, of the United States Constitution to conduct an accurate count of the population every ten years; and

WHEREAS, California Elections Code Section 21601 requires that following each decennial federal census, and using that census as a basis, the Council shall, by ordinance or resolution, adjust the boundaries of any or all of the Town's Council election districts to be substantially equal in population as required by the United States Constitution, California Constitution, and the Federal Voting Rights Act. In establishing the boundaries of the districts the Council must give consideration to the following factors in the following priority: (a) contiguity of districts, (b) communities of interest, (c) easy identification of districts through use of natural or artificial boundaries and (d) district compactness; and

WHEREAS, California Elections Code Section 21602 requires that the Council adopt an ordinance establishing Council districts by April 17, 2022; and

WHEREAS, on September 27, 2021, the Census Bureau sent 2020 Census data to the State of California with an official population estimate of 26,378 residents for the Town of Windsor; and

WHEREAS, the Town Council of the Town of Windsor ("Town Council") held four public hearings on September 27, 2021, October 25, 2021, January 24, 2022, and March 2, 2022, where the Council received briefings from the Town's demographic consultant relating to the redistricting process and state and federal redistricting criteria, including the California Elections Code, the Federal Voting Rights Act and the United States Constitution, heard public testimony, and directed staff and the Town's demographic consultant to prepare draft Council district maps for consideration; and

WHEREAS, in addition, Town staff conducted public outreach by way of print and digital advertisements, which led to public hearings with public comment on redistricting criteria and communities of interest; and

WHEREAS, at the January 24, 2022 and March 2, 2022 public hearings, the Council received a presentation of several draft maps prepared by the Town's demographic consultant for compliance with applicable laws and standards and reviewed additional maps submitted by the public; and

WHEREAS, at the March 2, 2022, public hearing, the Town Council agreed on Map Option No. _____, designating it as the preferred map and directed that it be presented to the Council for adoption by Ordinance; and

WHEREAS, at each of the public hearings on redistricting, the Council heard testimony relating to "communities of interest," which led the Council to reach the following determinations about communities of interest on the preferred map, as required under federal and state law:

(1) The election districts are geographically contiguous. The districts are arrayed in a simple and logical form without any islands and with minimal intrusions from the area of one district into another;

(2) To the extent practicable, the preferred map respects the geographic integrity of local neighborhoods and local communities of interest. The Council heard testimony about what constitutes communities of interest in the public's view.

(3) The election districts are easily identifiable and understandable by residents. The districts in the preferred map form a relatively simple pattern.

(4) To the extent practicable, the election districts are geographically compact. Their configurations for the most part are compact, simple shapes, with nearby populations included in the same districts.

(5) The election districts are balanced in terms of total population and voting age population. The districts are well within the one-person/one-vote deviations permitted under federal and state voting rights laws.

(6) Although the above criteria could not be met within any election district with a minority-majority district (i.e., a voting district where one distinct minority population is the majority population), the election districts do represent where possible an aggregation in single districts of substantial minority population blocs to enhance the potency of that minority voting voice; and

WHEREAS, all information in the staff reports, maps, presentations, Council debate and public testimony referenced above is hereby incorporated into this decision and serves as evidentiary basis for these findings and legislative decision.

NOW, THEREFORE, THE TOWN COUNCIL OF THE TOWN OF WINDSOR DOES ORDAIN AS FOLLOWS:

SECTION 1. This Ordinance is adopted following four noticed Town Council public hearings as required by California Elections Code section 21607.1.

SECTION 2. Section 1-2-205 (District-Based Electoral System Requirements) of Chapter 2 (Mayor and Town Council) of Title I (General Provisions) of the Windsor Municipal Code is hereby amended as provided in attached Exhibit A.

SECTION 3. Town Council elections shall continue to be conducted "by districts" in four districts as set forth in Exhibit A, with a Mayor separately elected at-large. The term "by district" shall mean election of members of the legislative body by voters of the district alone, as provided in Government Code § 34871(d).

SECTION 4. All ordinances and resolutions, or parts thereof in conflict with this Ordinance are hereby repealed.

SECTION 5. The Town Manager is directed to take all necessary steps to give effect to this Ordinance. If necessary, to facilitate the implementation of this Ordinance, the Town Manager or his or her designee is authorized to make technical adjustments to the election district boundaries that do not substantively affect the populations in the districts, the eligibility of candidates, or the residence of elected officials within any district. The Town Manager shall consult with the Town Attorney concerning any technical adjustments deemed necessary and shall advise the Town Council of any such adjustments required in the implementation of the districts.

SECTION 6. The Town Clerk is hereby directed to provide a certified copy of this Ordinance to the Sonoma County Registrar of Voters for use in subsequent Windsor Town Council Elections.

SECTION 7. Compliance with California Environmental Quality Act. This activity is exempt from environmental review under the California Environmental Quality Act ("CEQA") (Pub. Resources Code, § 21000 et seq.) pursuant to State CEQA Guidelines, (Cal. Code Regs., tit. 14, § 15000 et seq.) §§ 15061(b)(3), 15320, and 15378(b)(3). The redistricting process is an organizational and administrative activity of the Town, does not have the potential to result in either a direct or reasonably foreseeable indirect physical change in the environment, and is therefore not a project for purposes of CEQA. (State CEQA Guidelines, §§ 15061(b)(3); 15378(b)(5).) In the event the transition process does constitute a project, it is categorically exempt under the Class 20 (Changes in the Organization of Local Governments) categorical exemption. (State CEQA Guidelines, § 15320.) None of the exceptions to the exemptions found in State CEQA Guidelines, § 15300.2 apply.

SECTION 8. Severability. If any section, subsection, subdivision, sentence, or clause or phrase in this Ordinance or any part thereof is for any reason held to be unconstitutional, invalid or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this Ordinance or any part thereof. The Town Council hereby declares that it would have adopted each section irrespective of the fact that any one or more subsections, subdivisions, sentences, clauses, or phrases are declared unconstitutional, invalid, or ineffective.

SECTION 9. Effective Date. This Ordinance shall become effective immediately upon its adoption.

SECTION 10. Publication. The Town Clerk shall certify to the adoption of this Ordinance and cause it, or a summary of it, to be published in a newspaper of general circulation printed and published within the Town of Windsor, pursuant to all legal requirements.

PASSED, APPROVED AND ADOPTED this _____ day of _____ 2022, by the following vote:

AYES:
NOES:
ABSTAIN:
ABSENT:

_____
SAM SALMON, MAYOR

ATTEST:

_____
IRENE WERBY-CAMACHO, TOWN CLERK

I, Irene Camacho-Werby, Town Clerk of the Town of Windsor, California, do hereby certify that the foregoing Ordinance was introduced at a regular meeting of the Town Council of the Town of Windsor held on the ____ day of _____, 2022, and was adopted at a regular meeting of the Town Council of the Town of Windsor on the ____ day of _____, 2022.

ATTEST: _____
Irene Camacho-Werby, Town Clerk

EXHIBIT A
Amendment to Section 1-2-205

Section 1-2-205 (District-Based Electoral System Requirements) of Chapter 2 (Mayor and Town Council) of Title I (General Provisions) of the Windsor Municipal Code is hereby amended as follows:

"§ 1-2-205 DISTRICT-BASED ELECTORAL SYSTEM REQUIREMENTS.
a. Members of the Town Council shall be elected on a district-based electoral system, as defined in Section 1-2-200, from the four (4) Town Council districts as illustrated in Figure 1-2-200(A).

[MAP TO BE PROVIDED HERE]